

## Message Text

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ACTION NEA-10

INFO OCT-01 ISO-00 SSM-03 OMB-01 TRSE-00 DHA-02 ORM-02  
IO-13 EUR-12 ACDA-07 MCT-01 SY-05 CIAE-00 DODE-00  
PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01  
SP-02 SS-15 USIA-06 /102 W  
-----070814Z 052632 /13

R 050928Z MAR 77  
FM AMEMBASSY BEIRUT  
TO SECSTATE WASHDC 3233  
INFO AMEMBASSY CAIRO  
AMEMBASSY KUWAIT  
AMEMBASSY DAMASCUS  
AMEMBASSY JIDDA

C O N F I D E N T I A L BEIRUT 0942

E.O. 11652: GDS  
TAGS: PFOR, LE  
SUBJECT: INTERPRETATION OF CAIRO AGREEMENTS

REF: BEIRUT 823

1. EMBASSY HAS OBTAINED A COPY (IN ARABIC) OF WHAT IS  
ALLEGED TO BE THE TEXT OF THE DEFINITIVE INTERPRETATION OF  
THE CAIRO ACCORDS OF 1969, AS APPROVED BY THE QUADRIPARTITE  
COMMITTEE IN FEBRUARY, 1977. IT IS GENERALLY IN ACCORDANCE  
WITH EARLIER NEWS STORIES ON THIS SUBJECT, BUT WE CANNOT  
VOUCH FOR ITS AUTHENTICITY. ONE COPY IS BEING FORWARDED BY  
POUCH TO NEA/ARN.

2. THIS DOCUMENT INCLUDES THE FOLLOWING POINTS:

A. ALL MATTERS PERTAINING TO THE FEDAYEEN ARE TO BE  
COORDINATED THROUGH A SINGLE CENTRAL OFFICE.

B. ONLY PALESTINIANS WHO BELONG TO ORGANIZATIONS  
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RECOGNIZED BY THE HEAD OF THE PLO (THE IS, THOSE UNDER THE  
PLO UMBRELLA) WILL BE CONSIDERED "FEDAYEEN" AND HAVE THE  
RIGHTS ACCORDED TO FEDAYEEN IN THIS AGREEMENT. SUCH  
PERSONS MUST CARRY APPROPRIATE ID CARDS INCLUDING  
PICTURES.

C. THE ONLY NON-PALESTINIANS WHO ARE ALLOWED TO

BELONG TO PLO GROUPS IN LEBANON ARE CERTAIN KINDS OF  
NON-COMBATANTS, SUCH AS DOCTORS AND INTERPRETERS.

D. FEDAYEEN ACTIVITY IS DEFINED AS CLANDESTINE  
MILITARY ACTIVITY UNDERTAKEN AGAINST THE ISRAELI ENEMY  
INSIDE OCCUPIED TERRITORY.

E. FEDAYEEN ORGANIZATIONS ARE DEFINED AS THOSE  
OFFICIALLY RECOGNIZED BY THE HEAD OF THE PLO AND SO  
DESIGNATED BY HIM IN WRITING, INCLUDING THE NAME OF THE  
CHIEF AND HIS DEPUTY OF EACH.

F. PALESTINIANS WHO WERE IN LEBANON ON OR  
BEFORE NOVEMBER 3, 1969, AND WHO HAVE UNRWA ID CARDS  
ISSUED ON OR BEFORE THAT DATE, HAVE THE RIGHT TO WORK,  
RESIDE AND TRAVEL IN LEBANON ACCORDING TO LEBANESE LAW  
GOVERNING REFUGEES.

G. THOSE WHO DO NOT FALL INTO THIS CATEGORY  
WILL BE SUBJECT TO (NORMAL) LEBANESE LAW AND  
REGULATIONS.

H. THE INHABITANTS OF EACH REFUGEE CAMP SHALL  
FORM COMMITTEES UNDER THE SUPERVISION OF THE HEAD  
OF THE PLO TO LOOK AFTER THE AFFAIRS OF THE CAMP.  
THESE COMMITTEES WILL COOPERATE WITH LOCAL LEBANESE  
AUTHORITIES.

I. A POLICE POST WILL BE ESTABLISHED IN EACH  
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CAMP MANNED BY THE ARMED STRUGGLE COMMAND (THE  
PALESTINIAN POLICE FORCE) AND COMMANDED BY AN OFFICER.  
FIVE POLICEMEN ARE AUTHORIZED FOR EVERY 1,000  
INHABITANTS OF THE CAMP. (IN EMBASSY'S COPY OF THIS  
DOCUMENT, THE FIGURE "2" IS WRITTEN IN ABOVE THE WORD  
"FIVE" IN THE PRINTED TEXT.) THESE POLICE WILL BE  
ARMED ONLY WITH LIGHT HAND-HELD WEAPONS AND SHALL  
COOPERATE WITH LEBANESE AUTHORITIES IN APPLYING  
LEBANESE LAW IN THE CAMPS.

J. THE CAMPS MAY ORGANIZE THEMSELVES FOR  
DEFENSE AGAINST THE "FOREIGN ENEMY." THE MILITIA  
ORGANIZED FOR THIS PURPOSE CANNOT EXCEED 100 MEN ARMED  
WITH HAND-HELD WEAPONS AND A MAXIMUM OF TEN MACHINE  
GUNS. THE POLICE POST WILL STORE AND GUARD THE ARMS  
OF THIS MILITIA AND WILL NOT RELEASE THEM UNLESS  
AUTHORIZED TO DO SO BY A RESPONSIBLE LEADER WHEN AN  
ATTACK SEEMS LIKELY.

K. FEDAYEEN ARE NOT ALLOWED OUTSIDE THE BORDER AREAS ALLOCATED TO THEM EXCEPT FOR THE ARMED POLICE WHO ARE PERMITTED IN THE CAMPS. WHEN TRAVELING, THEY ARE NOT PERMITTED TO WEAR UNIFORMS OR CARRY ARMS AND NO ARMS OR AMMUNITION CAN BE TRANSPORTED OR STORED EXCEPT IN DESIGNATED AREAS. A SERIES OF SPECIAL REGULATIONS IS INCLUDED, GOVERNING THE MOVEMENTS OF THE TOP PALESTINIAN LEADERSHIP, AUTHORIZING THEM TO CARRY THEIR WEAPONS UNDER SOME CIRCUMSTANCES, AND RULES GOVERNING RESUPPLY AND MEDICAL TREATMENT FOR PALESTINIAN UNITS HAVE ALSO BEEN SPELLED OUT.

L. ONLY ONE MILITARY TRAINING CENTER IS AUTHORIZED AT A PLACE TO BE DESIGNATED AND RESTRICTIONS HAVE BEEN PLACED ON THE TYPES OF ARMS THAT MAY BE USED THERE.

M. ALL FEDAYEEN MEDIA ACTIVITY MUST BE CLEARED IN ADVANCE.  
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NO INTERNAL RADIO STATION IS ALLOWED.

N. PALESTINIAN ACTIVITY AND INFLUENCE IN LEBANESE INTERNAL AFFAIRS -- POLITICAL, SOCIAL AND ECONOMIC -- IS SEVERELY LIMITED.

2. COMMENT: THE DOCUMENT WE HAVE RECEIVED CONTAINS A NUMBER OF BLANKS, SUGGESTING THAT IT IS A WORKING PAPER, PERHAPS THE ONE PRESENTED BY PRESIDENT SARKIS AND BRIGADIER MUSA KANAAN TO THE QUADRIPARTITE COMMITTEE. IT THIS DOCUMENT IS VALID, IT IS A VICTORY FOR LEBANESE SOVEREIGNTY SINCE IT SEVERELY RESTRICTS PLO ACTIVITY IN LEBANON. REPORTS DURING THE PAST WEEK, HOWEVER, SUGGEST THE PLO LEADERSHIP IS ALREADY WORKING TO HAVE SOME OF THE MORE STRINGENT REQUIREMENTS EASED.  
PARKER

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NNN

## Message Attributes

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**Disposition Approved on Date:**  
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**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
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**Subject:** INTERPRETATION OF CAIRO AGREEMENTS  
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